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supply each unit of salt increases by 30%. So the supply curve shifts: the price is 30% higher at each quantity. Fullscreen The initial equilibrium is at point A. The price is P^* and the quantity of salt sold is Q^* . Fullscreen A 30% tax is imposed on suppliers. Their marginal costs are effectively 30% higher at each quantity. The supply curve shifts. Fullscreen The new equilibrium is at point B. The price paid by consumers has risen to P_1 and the quantity has fallen to Q_1 . Fullscreen The tax paid to the government (the price received by suppliers after they have paid the tax) is P_0 . The double-headed arrow shows the tax paid to the government on each unit of salt sold. The new equilibrium is at point B, where a lower quantity of salt is traded. Although the consumer price has risen, note that it is not 30% higher than before. The price paid by consumers, P_1 , is 30% higher than the price received by the suppliers (net of the tax), which is P_0 . Suppliers receive a lower price than before, they produce less, and their profits will be lower. This illustrates an important feature of taxes: it is not necessarily the taxpayer who feels its main effect. In this case, although the suppliers pay the tax, the tax incidence falls partly on consumers and partly on producers. tax incidence?The effect of a tax on the welfare of buyers, sellers, or both. Figure 8.15 shows the effect of the tax on consumer and producer surplus: Consumer surplus falls: Consumers pay a higher price, and buy less salt. Producer surplus falls: They produce less and receive a lower net price. Total surplus is lower: Even taking account of the tax revenue received by the government, the tax causes a deadweight loss. Fullscreen Maximized gains from trade Before the tax is imposed, the equilibrium allocation at A maximizes the gains from trade. In the upper panel the red triangle is the consumer surplus and the blue triangle is the producer surplus. Fullscreen A tax reduces consumer surplus. The tax reduces the quantity traded to Q_1 , and raises the consumer price from P^* to P_1 . The consumer surplus falls. Fullscreen A tax reduces producer surplus. The suppliers sell a lower quantity, and the price they receive falls from P^* to P_0 . The producer surplus falls. Fullscreen The tax revenue and deadweight loss A tax equal to $(P_1 - P_0)$ is paid on each of the Q_1 units of salt that are sold. The green rectangular area is the total tax revenue. There is a deadweight loss equal to the area of the white triangle. When the salt tax is imposed, the total surplus from trade in the salt market is given by: Since the quantity of salt traded is no longer at the level that maximizes gains from trade, the tax has led to a deadweight loss. In general, taxes change prices, and prices change buyers' and sellers' decisions, which can cause deadweight loss. To raise as much revenue as possible, the government would prefer to tax a good for which demand is not very responsive to price, so that the fall in quantity traded is quite small—that is to say, a good with a low elasticity of demand. That is why the ancient Chinese recommended taxing salt. We can think of the total surplus as a measure of the welfare of society as a whole (provided that the tax revenue is used for the benefit of society). So there is a second reason for a government that cares about welfare to prefer taxing goods with low elasticity of demand—the loss of total surplus will be lower. The overall effect of the tax depends on what the government does with the revenues that it collects: The government spends the revenue on goods and services that enhance the wellbeing of the population: Then the tax and resulting expenditure may enhance public welfare—even though it reduces the surplus in the particular market that is taxed. The government spends the revenues on an activity that does not contribute to wellbeing: Then the total consumer surplus is just a reduction in the living standards of the population. Therefore, taxes can improve or reduce overall welfare. The most that we can say is that taxing a good whose demand is inelastic is an efficient way to transfer the surplus from consumers to the government. The government's power to levy taxes is a bit like the price-setting power of a firm that sells a differentiated good. It uses its power to raise the price and collect revenue, while reducing the quantity sold. Its ability to levy taxes depends on the institutions it can use to enforce and collect them. One reason for the use of salt taxes in earlier times was that it was relatively easy for a powerful ruler to take full control of salt production, in some cases as a monopolist. In the notorious case of the French salt tax, the monarchy not only controlled all salt production; it also forced its subjects to buy up to 7 kg of salt each year. In March and April 1930, the artificially high price of salt in British colonial India provoked one of the defining moments of the Indian independence movement: Mahatma Gandhi's salt march to acquire salt from the Indian ocean. Similarly, in what came to be called the Boston tea party, in 1773 American colonists objecting to a British colonial tax on tea dumped a cargo of tea into the Boston harbour. Resistance to taxes on inelastic goods arises for the very reason they are imposed: they are difficult to escape! In many modern economies the institutions for tax collection are well-established, usually with democratic consent. Provided that citizens believe taxes have been implemented fairly, using them to raise revenue is accepted as a necessary part of social and economic policy. We will now look at another reason why governments may decide to levy taxes. Using taxes to change behaviour Policymakers in many countries are interested in the idea of using taxes to deter consumption of unhealthy foods with the objective of improving public health and tackling the obesity epidemic. In Unit 7, we looked at some data and estimates of demand elasticities for food products in the US, which help to predict how higher prices might affect people's diets there. Some countries have already introduced food taxes. Several, including France, Norway, Mexico, Samoa, and Fiji, tax sweetened drinks. Hungary's 'chips tax' is aimed at products carrying proven health risks, particularly those with high sugar or salt content. In 2011, the Danish government introduced a tax on products with high saturated fat content.7 The level of the Danish tax was 16 Danish kroner (kr) per kilogram of saturated fat, corresponding to 10.4 kr per kg of butter. Note that this was a specific tax, levied as a fixed amount per unit of butter. A tax like the one we analysed for salt, levied as a percentage of the price, is known as an ad valorem tax. According to a study of the Danish fat tax, it corresponded to about 22% of the average butter price in the year before the tax. The study found that it reduced the consumption of butter and related products (butter blends, margarine, and oil) by between 15% and 20%. We can illustrate the effects in the same way as we did for the salt tax, using the supply and demand model (we are assuming here that butter retailers are price-takers). Figure 8.16 shows a demand curve for butter, measured in kilograms per person per year. The numbers correspond approximately to Denmark's experience. We have drawn the supply curve for butter as almost flat, on the assumption that the marginal cost of butter for retailers does not change very much as quantity varies. The initial equilibrium is at point A, where the price of butter is 45 kr per kg, and each person consumes 2 kg of butter per year. Fullscreen Equilibrium in the market for butter Initially the market for butter is in equilibrium. The price of butter is 45 kr per kg, and consumption of butter in Denmark is 2 kg per person per year. Fullscreen The effect of a tax A tax of 10 kr per kg levied on suppliers raises their marginal costs by 10 kr at every quantity. The supply curve shifts upwards by 10 kr. Fullscreen A new equilibrium The new equilibrium is at point B. The price has risen to 54 kr. Each person's annual consumption of butter has fallen to 1.6 kg. A tax of 10 kr per kg shifts the supply curve upwards and leads to a rise in price to 54 kr, and a fall in consumption to 1.6 kg. The consumer price rises by 9 kr—almost the full amount of the tax—and the suppliers' net revenue per kg of butter falls to 44 kr. In this case, although suppliers pay the tax, the tax incidence is felt mainly by consumers. Of the 10 kr tax per kg, the consumer effectively pays 9 kr, while the supplier or producer pays 1 kr. So the price received by the retailers, net of tax, is only 1 kr lower. Figure 8.17 shows what happens to consumer and producer surplus as a result of the fat tax. Fullscreen The effect of a fat tax on the consumer and producer surplus for butter. Figure 8.17 The effect of a fat tax on the consumer and producer surplus for butter. Again, both consumer and producer surpluses fall. The area of the green rectangle represents the tax revenue: with a tax of 10 kr per kg and equilibrium sales of 1.6 kg per person, tax revenue is $10 \times 1.6 = 16$ kr per person per year. How effective was the fat tax policy? For a full evaluation of the effect on health we should look at all the foods taxed, and take into account the cross-price effects—the changes in consumption of other foods caused by the tax. The study of the Danish tax also allowed for the possibility that some retailers are not price-takers. Nevertheless, Figures 8.16 and 8.17 illustrate some important implications of the tax: Consumption of butter products fell: In this case by 20%. You can see this in Figure 8.16. In this respect, the policy was successful. There was a large fall in surplus, especially consumer surplus: You can see this in Figure 8.17. But recall that the government's aim when it implemented the fat tax policy was not to raise revenue, but rather to reduce quantity. So the fall in consumer surplus was inevitable. The loss of surplus caused by a tax is a deadweight loss, which sounds negative. But in this case the policymaker might see it as a gain if the 'good', butter, is considered 'bad' for consumers. One aspect of taxation not illustrated in our supply and demand analysis is the cost of collecting it. Although the Danish fat tax successfully reduced fat consumption, the government abolished it after only 15 months because of the administrative burden it placed on firms. Any taxation system requires effective mechanisms for tax collection, and designing taxes that are simple to administer (and difficult to avoid) is an important goal of tax policy. Policymakers who want to introduce food taxes will need to find ways of minimizing administrative costs. But since the costs cannot be eliminated, they also need to consider whether the health gain (and reduction of costs of bad health) will be sufficient to offset them. Food taxes such as the ones discussed here and in Unit 7 are often intended to shift consumption towards a healthier diet, but give rise to deadweight loss. Why do you think a policymaker and a consumer might interpret this deadweight loss differently? Figure 8.14 shows the demand and supply curves for salt, and the shift in the supply curve due to the implementation of a 30% tax on the price of salt. Which of the following statements are correct? In the post-tax equilibrium, the consumers pay P_1 and the producers receive P^* . The government's tax revenue is given by $(P^* - P_0)Q_1$. The deadweight loss is given by $(1/2)(P_1 - P_0)(Q^* - Q_1)$. As a result of the tax, the consumer surplus is reduced by $(1/2)(Q_1 + Q^*)(P_1 - P^*)$. In the post-tax equilibrium, the consumers pay P_1 and the producers receive P_0 . The government's tax revenue is $(P_1 - P_0) \times Q_1$. This is the area of the triangle between the supply and demand curves, below AB. This is the area of the trapezium between the horizontal dotted lines through A and B. Figure 8.17 shows the effect of a tax intended to reduce the consumption of butter. The before-tax equilibrium is at $A = (2.0 \text{ kg}, 45 \text{ kr})$ and the after-tax equilibrium is at $B = (1.6 \text{ kg}, 54 \text{ kr})$. The tax imposed is 10 kr per kg of butter. Which of the following statements is correct? The producers receive 45 kr per kg of butter. The tax policy would be more effective if the supply curve were less elastic. The very elastic supply curve implies that the incidence of the tax falls mainly on consumers. The loss of consumer surplus due to tax is $(1/2) \times 10 \times (2.0 - 1.6) = 2.0$. The producers receive the price 54 - 10 = 44 kr per kg. If the supply curve were less elastic, the policy would be less effective—butter consumption would not fall as much. The elastic supply curve means that the price paid by consumers changes much more than the price received by producers. The calculation gives the deadweight loss, not the loss of consumer surplus. 8.8 The model of perfect competition A hypothetical market in which: The good or service being exchanged is homogeneous (it does not differ from one seller to another). There are large numbers of potential buyers and sellers of the good, each acting independently of the others. Buyers and sellers can readily know the prices at which other buyers and sellers are exchanging the good. To apply the model of supply and demand, we have assumed throughout this unit that buyers and sellers are price-takers. In what kinds of markets would we expect to see price-taking on both sides? To generate competition between sellers, and force sellers to act as price-takers, we need: Many undifferentiated sellers: As Marshall discussed, there must be many sellers, all selling identical goods. If their goods were differentiated, then each one would have some market power. Sellers must act independently: If they act as a cartel, for example, they are not price-takers—they can jointly choose the price. Many buyers all wanting to buy the good: Each of them will choose whichever seller has the lowest price. Buyers know the sellers' prices: If they do not, they cannot choose the lowest one. Similarly, buyers must force each other to be price-takers: There must be many buyers, competing with each other: Then sellers have no reason to sell to someone who would pay less than everyone else. perfectly competitive equilibrium?Such an equilibrium occurs in a model in which all buyers and sellers are price-takers. In this equilibrium, all transactions take place at a single price. This is known as the law of one price. At that price, the amount supplied equals the amount demanded: the market clears. No buyer or seller can benefit by altering the price they are demanding or offering. They are both price-takers. All potential gains from trade are realized. See also: law of one price. A market with all of these properties is described as perfectly competitive. We can predict that the equilibrium in such a market will be a competitive equilibrium—so it will have the following characteristics: law of one priceHolds when a good is traded at the same price across all buyers and sellers. If a good were sold at different prices in different places, a trader could buy it cheaply in one place and sell it at a higher price in another. See also: arbitrage gains from exchange?The benefits that each party gains from a transaction compared to how they would have fared without the exchange. Also known as: gains from trade. See also: economic rent. All transactions take place at a single price: This is known as the law of one price. At that price, the amount supplied equals the amount demanded: the market clears. No buyer or seller can benefit by altering the price they are demanding or offering. They are all price-takers. All potential gains from trade are realized. Léon Walras, a nineteenth-century French economist, built a mathematical model of an economy in which all buyers and sellers are price-takers, which has been influential in how many economists think about markets. Léon Walras (1834–1910) was a founder of the neoclassical school of economics. He was an indifferent student, and twice failed the entrance exam to the Ecole Polytechnique in Paris, one of the most prestigious universities in his native France. He studied engineering at the School of Mines instead. Eventually his father, an economist, convinced him to take up the challenge of making economics into a science. The pure economic science to which he aspired was the study of relationships among things, not people, and he had notable success in eliminating human relationships from his modelling. 'The pure theory of economics,' he wrote, 'resembles the physico-mathematical sciences in every respect.' His device for simplifying the economy so that it could be expressed mathematically was to represent interactions among economic agents as if they were relationships among inputs and outputs, and to focus entirely on the economy in equilibrium. In the process the entrepreneur, a key actor in wealth creation from the Industrial Revolution to today, simply disappeared from Walrasian economics: Assuming equilibrium, we may even go so far as to abstract from entrepreneurs and simply consider the productive services as being, in a certain sense, exchanged directly for one another ... Elements of Theoretical Economics, 1874/8 Walras represented basic economic relationships as equations, which he used to study the workings of an entire economy composed of many interlinked markets. Prior to Walras, most economists had considered these markets in isolation: they would have studied, for example, how the price of textiles is determined on the cloth market, or land rents on the land market. A century before Walras, a group of French economists called the physiocrats had studied the circulation of goods throughout the economy, as if the flow of goods from one sector to another in the economy was comparable to the circulation of blood in the human body (one of the leading physiocrats was a medical doctor). But the physiocrats' model was little more than a metaphor that drew attention to the interconnectedness of markets. Walras used mathematics, rather than medical analogies, to create what is now called general equilibrium theory, a mathematical model of an entire economy in which all buyers and sellers act as price-takers and supply equals demand in all markets. Walras' work was the basis of the proof, much later, of the invisible hand theorem, giving the conditions under which such an equilibrium is Pareto efficient. The invisible hand game in Unit 4 is an example of the conditions in which the pursuit of self-interest can benefit everyone. Walras had defended the right to private property, but to help the working poor he also advocated the nationalization of land and the elimination of taxes on wages. Seven years after his death, the general equilibrium model was to play an important role in the debate about the feasibility and desirability of centralized economic planning compared to a market economy. In 1917, the Bolshevik Revolution in Russia put the economics of socialism and central planning on the agenda of many economists, but surprisingly, it was the defenders of central planning, not the advocates of the market, who used Walras' insights to make their points. Friedrich Hayek, and other defenders of capitalism, criticized the Walrasian general equilibrium model. Their argument: by deliberately ignoring the fact that a capitalist economy is constantly changing, and therefore not taking into account the contribution of entrepreneurship and creativity in market competition, Walras had missed the true virtues of the market. The model of perfect competition describes an idealized market structure in which we can be confident that the assumption of price-taking that underlies our model of supply and demand will hold. Markets for agricultural products such as wheat, rice, coffee, or tomatoes look rather like this, although goods are not truly identical, and it is unlikely that everyone is aware of all the prices at which trade takes place. But it is nevertheless clear that they have very little, if any, power to affect the price at which they trade. In other cases—for example, markets where there are some differences in the quality of goods—there may still be enough competition that we can assume price-taking, in order to obtain a simple model of how the market works. A simplified model can provide useful predictions when the assumptions underlying it are only approximately true. Judging whether or not it is appropriate to draw conclusions about the real world from a simplified model is an important skill of economic analysis. For example, we know that markets are not perfectly competitive when products are differentiated. Consumers' preferences differ, and we saw in Unit 7 that firms have an incentive to differentiate their product, if they can, rather than to supply a product similar or identical to others. Nevertheless, the model of supply and demand can be a useful approximation to help us to understand how some markets for non-identical products behave. Figure 8.18 shows the market for an imaginary product called Choccos, for which there are close substitutes, as many similar products compete in the wider market for chocolate bars. Due to competition from other chocolate bars, the demand curve for Choccos is narrow, and the firm chooses a price and quantity where the marginal cost is close to the price. So this firm is in a similar situation to a firm in a perfectly competitive market. It is the equilibrium price in the larger market for chocolate bars that determines the feasible prices for Choccos—they have to be sold at a similar price to other chocolate bars. Fullscreen The market for Choccos The left hand panel shows the market for Choccos, produced by one firm. There are many close substitutes in the wider market for chocolate bars. Fullscreen Equilibrium in the market for butter Initially the market for butter is in equilibrium. 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The loss of consumer surplus due to tax is $(1/2) \times 10 \times (2.0 - 1.6) = 2.0$. The producers receive the price 54 - 10 = 44 kr per kg. If the supply curve were less elastic, the policy would be less effective—butter consumption would not fall as much. The elastic supply curve means that the price paid by consumers changes much more than the price received by producers. The calculation gives the deadweight loss, not the loss of consumer surplus. 8.8 The model of perfect competition A hypothetical market in which: The good or service being exchanged is homogeneous (it does not differ from one seller to another). There are large numbers of potential buyers and sellers of the good, each acting independently of the others. Buyers and sellers can readily know the prices at which other buyers and sellers are exchanging the good. To apply the model of supply and demand, we have assumed throughout this unit that buyers and sellers are price-takers. In what kinds of markets would we expect to see price-taking on both sides? To generate competition between sellers, and force sellers to act as price-takers, we need: Many undifferentiated sellers: As Marshall discussed, there must be many sellers, all selling identical goods. If their goods were differentiated, then each one would have some market power. Sellers must act independently: If they act as a cartel, for example, they are not price-takers—they can jointly choose the price. Many buyers all wanting to buy the good: Each of them will choose whichever seller has the lowest price. Buyers know the sellers' prices: If they do not, they cannot choose the lowest one. Similarly, buyers must force each other to be price-takers: There must be many buyers, competing with each other: Then sellers have no reason to sell to someone who would pay less than everyone else. perfectly competitive equilibrium?Such an equilibrium occurs in a model in which all buyers and sellers are price-takers. In this equilibrium, all transactions take place at a single price. This is known as the law of one price. At that price, the amount supplied equals the amount demanded: the market clears. No buyer or seller can benefit by altering the price they are demanding or offering. They are both price-takers. All potential gains from trade are realized. See also: law of one price. A market with all of these properties is described as perfectly competitive. We can predict that the equilibrium in such a market will be a competitive equilibrium—so it will have the following characteristics: law of one priceHolds when a good is traded at the same price across all buyers and sellers. If a good were sold at different prices in different places, a trader could buy it cheaply in one place and sell it at a higher price in another. See also: arbitrage gains from exchange?The benefits that each party gains from a transaction compared to how they would have fared without the exchange. Also known as: gains from trade. See also: economic rent. All transactions take place at a single price: This is known as the law of one price. At that price, the amount supplied equals the amount demanded: the market clears. No buyer or seller can benefit by altering the price they are demanding or offering. They are all price-takers. All potential gains from trade are realized. Léon Walras, a nineteenth-century French economist, built a mathematical model of an economy in which all buyers and sellers are price-takers, which has been influential in how many economists think about markets. Léon Walras (1834–1910) was a founder of the neoclassical school of economics. He was an indifferent student, and twice failed the entrance exam to the Ecole Polytechnique in Paris, one of the most prestigious universities in his native France. He studied engineering at the School of Mines instead. Eventually his father, an economist, convinced him to take up the challenge of making economics into a science. The pure economic science to which he aspired was the study of relationships among things, not people, and he had notable success in eliminating human relationships from his modelling. 'The pure theory of economics,' he wrote, 'resembles the physico-mathematical sciences in every respect.' His device for simplifying the economy so that it could be expressed mathematically was to represent interactions among economic agents as if they were relationships among inputs and outputs, and to focus entirely on the economy in equilibrium. In the process the entrepreneur, a key actor in wealth creation from the Industrial Revolution to today, simply disappeared from Walrasian economics: Assuming equilibrium, we may even go so far as to abstract from entrepreneurs and simply consider the productive services as being, in a certain sense, exchanged directly for one another ... Elements of Theoretical Economics, 1874/8 Walras represented basic economic relationships as equations, which he used to study the workings of an entire economy composed of many interlinked markets. Prior to Walras, most economists had considered these markets in isolation: they would have studied, for example, how the price of textiles is determined on the cloth market, or land rents on the land market. A century before Walras, a group of French economists called the physiocrats had studied the circulation of goods throughout the economy, as if the flow of goods from one sector to another in the economy was comparable to the circulation of blood in the human body (one of the leading physiocrats was a medical doctor). But the physiocrats' model was little more than a metaphor that drew attention to the interconnectedness of markets. Walras used mathematics, rather than medical analogies, to create what is now called general equilibrium theory, a mathematical model of an entire economy in which all buyers and sellers act as price-takers and supply equals demand in all markets. Walras' work was the basis of the proof, much later, of the invisible hand theorem, giving the conditions under which such an equilibrium is Pareto efficient. The invisible hand game in Unit 4 is an example of the conditions in which the pursuit of self-interest can benefit everyone. Walras had defended the right to private property, but to help the working poor he also advocated the nationalization of land and the elimination of taxes on wages. Seven years after his death, the general equilibrium model was to play an important role in the debate about the feasibility and desirability of centralized economic planning compared to a market economy. In 1917, the Bolshevik Revolution in Russia put the economics of socialism and central planning on the agenda of many economists, but surprisingly, it was the defenders of central planning, not the advocates of the market, who used Walras' insights to make their points. Friedrich Hayek, and other defenders of capitalism, criticized the Walrasian general equilibrium model. Their argument: by deliberately ignoring the fact that a capitalist economy is constantly changing, and therefore not taking into account the contribution of entrepreneurship and creativity in market competition, Walras had missed the true virtues of the market. The model of perfect competition describes an idealized market structure in which we can be confident that the assumption of price-taking that underlies our model of supply and demand will hold. Markets for agricultural products such as wheat, rice, coffee, or tomatoes look rather like this, although goods are not truly identical, and it is unlikely that everyone is aware of all the prices at which trade takes place. But it is nevertheless clear that they have very little, if any, power to affect the price at which they trade. In other cases—for example, markets where there are some differences in the quality of goods—there may still be enough competition that we can assume price-taking, in order to obtain a simple model of how the market works. A simplified model can provide useful predictions when the assumptions underlying it are only approximately true. Judging whether or not it is appropriate to draw conclusions about the real world from a simplified model is an important skill of economic analysis. For example, we know that markets are not perfectly competitive when products are differentiated. Consumers' preferences differ, and we saw in Unit 7 that firms have an incentive to differentiate their product, if they can, rather than to supply a product similar or identical to others. Nevertheless, the model of supply and demand can be a useful approximation to help us to understand how some markets for non-identical products behave. Figure 8.18 shows the market for an imaginary product called Choccos, for which there are close substitutes, as many similar products compete in the wider market for chocolate bars. Due to competition from other chocolate bars, the demand curve for Choccos is narrow, and the firm chooses a price and quantity where the marginal cost is close to the price. So this firm is in a similar situation to a firm in a perfectly competitive market. It is the equilibrium price in the larger market for chocolate bars that determines the feasible prices for Choccos—they have to be sold at a similar price to other chocolate bars. Fullscreen The market for Choccos The left hand panel shows the market for Choccos, produced by one firm. There are many close substitutes in the wider market for chocolate bars. Fullscreen Equilibrium in the market for butter Initially the market for butter is in equilibrium. 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